



FCH2 JU Guide

on proposal submission and evaluation

Version 1.0, 30 June 2014

Disclaimer

This document is aimed at assisting applicants and beneficiaries for FCH2 JU funding. Its purpose is to explain the FCH2 JU programme (most rules similar to Horizon 2020 framework programme) and the procedures to be followed.

This document is only a first version to assist **applicants for FCH2 JU funding**. It contains only sections on proposal submission and evaluation. It may be updated for the forthcoming calls or as a consequence of H2020 updates.

For the other sections (principles governing the awards of grants, types of grants, funding rates, register in Beneficiary Register, managing your grant etc), please refer to the Horizon 2020 Grants Manual and Horizon 2020 Annotated Model Grant Agreement.

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I. Applying for funding

Differences to FP7/FCH1 JU

X recommendations of experts limited
X grant negotiation phase' replaced by
'grant agreement preparation phase

I.1 Submit a proposal

Summary

This section explains how you can:

- submit a proposal

Key points

- We will treat your proposal **confidentially**, as well as any related information, data, and documents we receive from you.

We will ensure that the process of handling and evaluating proposals is carried out in a confidential manner.

Experts are also bound by an obligation of confidentiality.

You too should avoid taking any actions that could jeopardise confidentiality. You must not attempt to discuss your proposal with persons you believe may act as expert evaluator.

- Your proposal is archived under **secure** conditions at all times. After the evaluation and signature of any subsequent grant agreement, all copies are destroyed except those required for archiving or auditing purposes.

'EU classified' information must be handled by us in accordance with the rules on security of information in the Commission internal Rules of Procedure.¹

- We will process **personal data** in accordance with Regulation No 45/2001² and according to the 'notifications of the processing operations' to the Data Protection Officer (DPO) of the Commission/FCH2 JU.
- Once the coordinator (or sole applicant) has submitted a proposal, you will not hear from us until the proposal has been evaluated, unless:
 - we need to contact you (usually through the coordinator) to clarify matters such as eligibility or to request additional information;
 - we need more information, or supporting documents, for ethics screening, security scrutiny, legal entity validation, financial capacity check (see sections IV.3.1, IV.3.2, IV.3.3, IV.3.4 of the H2020 Manual);
 - you have made an enquiry or a complaint (see below); or
 - the evaluation process involves hearings (see below).
- For details on your call see the call topic information.
- There is a [help desk](#) available to deal with issues relating to the electronic submission of proposals.

For information on how to register concerns or enquiries please look on the [Participant Portal](#). To **contact us** please use only the electronic exchange system of the [Participant Portal](#).

¹ See Commission Decision No 2001/844/EC, ECSC, Euratom on the internal Rules of Procedure (OJ L 317, 3.12.2001, p. 1).

² Regulation (EC) No 45/2001 of the European Parliament and of the Council of 18 December 2000 on the protection of individuals with regard to the processing of personal data by the Community institutions and bodies and on the free movement of such data (OJ L 8, 12.01.2001, p. 1).

I.1.1 Before proposal submission

Draft proposals

The coordinator can enter draft proposals in the 'Electronic Submission Service' of the Participant Portal, using the forms and templates provided there.

Mock evaluation

As part of the topic information for your call, you will find a link to the forms similar to those used by our experts for the evaluation of your proposal.

It is strongly recommended that you use these forms to assess the strengths and weaknesses of your proposal before you submit it. Ideally, ask a disinterested colleague to carry out a mock evaluation.

 For Horizon 2020 (incl. FCH2 JU), we will not carry out pre-proposal checks.

Checklist for submission

Before the coordinator (or sole applicant) officially submits the proposal, check that:

- your proposal fulfils the conditions set out in the call;
- the proposal (both the administrative forms and technical annex) is complete, readable, accessible and printable.
- the requested declaration have been made; and
- all consortium members have:
 - obtained access to the electronic exchange system;
 - registered in the Beneficiary Register.

Access by the Commission/FCH2 JU

We have no access to the proposal before the call deadline. However, so that we can plan the evaluation process and meet the deadline for informing you of the outcome, we will ask you consent to access certain information before the call deadline:

- the call title and the topic for which the proposal is submitted,
- the title of the proposal, summary information, keywords, and
- the identity codes of your organisation(s),

 A disclaimer will inform you that we will be accessing this information and we will give you the opportunity to refuse access.

I.1.2 Proposal submission

Rules: X Art 15 RfP X WP/call
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Submitting your proposal

Proposals must be submitted by the coordinator **on-line** via the Electronic Submission Service of the Participant Portal and before the call deadline.

We will record the date and time the coordinator submits the proposal, and immediately sends a confirmation e-mail to all applicants.

- ⚠ If you have not received this e-mail, it is because the proposal has not been submitted.
- ⚠ If you miss the call deadline, your proposal will be disregarded by the system and we will not consider it as submitted.

The system carries out basic verification checks for completeness of the proposal, internal data consistency, virus infection file types, size limitations etc.

- ⚠ The system will check page limits in specific parts of the proposal and, if necessary, suggest that you shorten it. After the deadline, unless otherwise indicated in the call, any excess pages will be overprinted with a 'watermark', indicating to evaluators that these pages must be disregarded.

Before the call deadline, the coordinator may replace the proposal with new proposals. We will only keep for evaluation the most recent version submitted.

After the call deadline, changes or additions are no longer possible, unless we ask you to clarify any obvious clerical errors on your part.

After the call deadline, the system will issue an e-receipt which will be available to all participants via the Participant Portal; it will contain

- the full proposal incl. proposal title, acronym and unique proposal identifier (proposal number);
- the name of the relevant programme part and call identifier; and
- the date and time of receipt (i.e. the call deadline).

- ⚠ If during the final days of the submission process there is a fault in the system, we may decide to extend the call deadline accordingly.

Withdrawing a proposal

The coordinator can subsequently withdraw your proposal - the guidance documents will explain how to do this.

Multiple proposals

If the coordinator submits a number of similar proposals, we may ask him to choose one or more of them to be withdrawn.

Admissibility check

We will check your proposal for admissibility (against the general conditions on admissibility set out in General Annex B to the FCH2 JU Annual Work Plan and, if relevant the specific conditions on admissibility set out in the call).

The FCH2 JU Annual Work Plan (General Annex B) gives the standard admissibility conditions. To be considered admissible, a proposal must be:

- submitted in the electronic submission system before the deadline given in the call conditions;
- readable, accessible and printable.

Incomplete proposals may be considered inadmissible. This includes the requested administrative data, the proposal description, and any supporting documents specified in the call.

In case of an 'obvious clerical error' (e.g. *omission to submit evidence or information on a non- substantial element of the proposal*), we may first ask you to provide the missing information or supporting documents.

- ⚠ If the missing information or document would substantially change the proposal, it will not be taken into account.

Rejection of inadmissible proposals

If your proposal is inadmissible, we will inform the coordinator (via the electronic exchange system).

1.2 How to file a complaint about submission

If you believe that submission failed due to a fault in the electronic submission system, the coordinator should immediately file a complaint via the [IT help desk](#), explaining the circumstances and attaching a copy of the proposal.

The method of filing a complaint over other aspects of submission will be explained in the information you receive via the electronic exchange system.

II From evaluation to grant signature

Rules:

- X Art 131(2) FR
- X Art 201 RAP
- X Art 7-10 RfP
- X WP/call

II.1 Proposal eligibility check

Summary

This section explains how and why the FCH2 JU:

- checks eligibility of the proposal

Eligibility check

We will check your proposal for eligibility (against the general eligibility criteria set out in General Annexes A and C to the FCH2 JU Annual Work Plan and the specific eligibility conditions set out in the call).

Example:

Research & innovation actions require, for instance, a minimum of three independent legal entities established in different Member States or associated countries³.

⚠ Your proposal must also correspond to the topic description for your call.

Rejection of ineligible proposals

If your proposal is ineligible, we will send the coordinator a proposal rejection letter, together with the reasons why and how to appeal.

Rules:

- X Art 15(7), 40 RfP

II.2 Evaluation of proposals and operational capacity check

Summary

This section explains how the FCH2 JU

- chooses its experts
- evaluates your operational capacity
- evaluates your proposal
- establishes its ranked list

Key points

- We will evaluate your proposal with the help of independent external experts.
- We will be guided by the following:
 - Excellence. Projects must demonstrate high quality in relation to the topics and criteria set out in the calls.
 - Transparency. Funding decisions must be based on clearly described rules and procedures, and applicants should receive adequate feedback on the outcome of the evaluation.
 - Fairness and impartiality. All proposals submitted in response to a call are treated equally and evaluated impartially on their merits, irrespective of their origin or the identity of the applicants.
 - Efficiency and speed. Evaluation, award and grant preparation should be done as quickly as possible without compromising quality or neglecting the rules.

³ Further conditions may be set out in the call.

II.2.1 Evaluation by experts

In order to ensure that only proposals of the highest quality are selected for funding, we rely on **independent experts** for the evaluation of proposals ('evaluators').

How are the evaluators selected? We appoint independent evaluators for each call from the database of experts. When selecting evaluators, we look for:

- a high level of skill, experience and knowledge in the relevant areas, *e.g. project management, innovation, exploitation, dissemination and communication*;
- provided the above condition can be satisfied, a balance in terms of:
 - skills, experience and knowledge;
 - geographical diversity;
 - gender;
 - where appropriate, the private and public sectors, and
 - an appropriate turnover from year to year.

In principle, your proposal will be examined initially by at least three experts (in many cases, five or more). Additional experts will be appointed for the ethics review.

In addition, the evaluation process may be followed by one or more **independent observers**:

- to observe the practical workings of the evaluation process;
- to give independent advice on:
 - the conduct and fairness of the evaluation sessions;
 - the application of the award criteria;
 - ways in which the procedures could be improved, but

Observers do not express views on the proposals or the other experts' opinions.

 Experts that have a conflict of interests will be excluded by us.

We consider that a conflict of interest exists, if an expert:

- was involved in the preparation of a proposal;
- benefits directly or indirectly if a proposal is accepted;
- has a close family or personal relationship with any person representing an applicant;
- is a director, trustee or partner or is in any way involved in the management of an applicant;
- is employed or contracted by one of the applicants or any named subcontractors;
- is a member of an advisory group of the FCH2 JU (who normally advises on the preparation of work plans);
- is a National Contact Point;
- is a member of a H2020 programme committee;

We decide whether a conflict of interest exists — taking account of the objective circumstances, available information and related risks — when an expert:

- was employed by one of the applicants in the last three years;
- is involved in a contract or grant agreement, grant decision, membership of management structures (e.g. member *of management or advisory board etc.*) or research collaboration with an applicant or a fellow researcher, or had been so in the last three years
- is in any other situation that could cast doubt on their ability to participate in the evaluation of the proposal impartially, or that could reasonably appear to do so in the eyes of an external third party.

FCH2 JU experts may be included in the list to be published by the Commission on the internet site at least once a year (the list of experts who have assisted together with their area of expertise).

II.2.2 Evaluation of proposals and operational capacity check

Rules:

X Art 131(3), 132(1,2), 133 FR
X Art 202, 203, 204 RAP
X Art 15 RfP
X WP/call

Selection criteria

To evaluate your capability, the experts will give an opinion on your **operational capacity** to implement the action based on the information provided in your proposal.

Award criteria — Scoring — Thresholds

Your proposal will be evaluated against the following **award criteria**:

- excellence,
- impact and
- quality and efficiency of implementation

and according to the weighting and thresholds that are set out in the FCH2 JU Annual Work Plan (General Annex F).

For each criterion, your proposal will be given scores of 0 to 5 (half marks are possible), as follows:

- 0 — The proposal fails to address the criterion or cannot be assessed due to missing or incomplete information (unless the result of an 'obvious clerical error');
- 1 — Poor: the criterion is inadequately addressed or there are serious inherent weaknesses;
- 2 — Fair: the proposal broadly addresses the criterion but there are significant weaknesses;
- 3 — Good: the proposal addresses the criterion well but with a number of shortcomings;
- 4 — Very good: the proposal addresses the criterion very well but with a small number of shortcomings;
- 5 — Excellent: the proposal successfully addresses all relevant aspects of the criterion; any shortcomings are minor.

The maximum overall score is therefore 15.

Exception: If the work plan/call provides for a weighting factor.

- ⚠️ Proposals will be evaluated on their own merit, and not their potential should certain changes be made. Proposals with an inflated budget are likely to receive a lower score.

In order to be considered for funding, your proposal must score above a certain threshold for each criterion, and above an overall threshold.

Thresholds may vary according to the work plan.

Evaluation process

If your proposal is admissible and eligible (or if admissibility and/or eligibility cannot immediately be determined), it will be evaluated by independent experts.

The **experts are briefed** on:

- the evaluation procedures (including selection and award criteria);
 - the content of the R&I topics under consideration;
 - the terms of their contract (*e.g. confidentiality, impartiality, conflicts of interest, completing tasks and approving reports, penalties for non-compliance*);
 - disregarding excess pages, and
 - the need to evaluate proposals in their current state, rather than their potential should certain changes be made.
- ⚠️ In Horizon 2020 (including FCH2 JU), there will very limited scope for recommending improvements to proposals (including improvements on the budget). In particular, proposals with an inflated budget, taking into account cost efficiency considerations, should receive a lower score.

The evaluation process has **three phases**:

Phase 1 — Individual evaluation

Phase 2 — Consensus group

Phase 3 — Panel review

Phase 1 — Individual evaluation

Each expert carries out an evaluation and prepares an '**individual evaluation report (IER)**' with comments and scores for each criterion.

They also indicate if the proposal:

- falls entirely outside the scope of the part of the call which they are evaluating or
- involves security issues that will need further scrutiny.

Phase 2 — Consensus group

The individual experts then form a 'consensus group' to come to a common view and agree on comments and scores (in a '**consensus report**').

- ⚠️ If you have submitted your proposal to the Commission/FCH JU previously under Horizon 2020 or any other programme in the past two years, and if the work programme topics and criteria were comparable, the moderator of the consensus group may give a copy of the previous Evaluation

Summary Report (see below) to the experts.

The group has an impartial 'moderator' (normally a FCH2 JU official), who:

- seeks a consensus and
- ensures that proposals are evaluated fairly, in line with the criteria.

If a consensus group cannot reach a common view, the consensus report will set out both the majority view and the dissenting views.

 In some cases we may ask additional experts to examine the proposal, to establish whether a clear majority view exists.

Phase 3 — Panel review

Finally, a panel will review all the proposals within a call, or part of a call, to:

- make sure that the consensus groups have been consistent in their evaluations;
- if necessary, propose a new set of marks or comments; and
- resolve cases where a minority view was recorded in the consensus report.

It may be possible to arrange for all the consensus group experts to examine all the proposals, and carry out their final review at the same time as they prepare the consensus reports. These experts are thus considered to constitute the panel.

 A panel review may not take place if there are sufficient funds to support all the proposals that passed the relevant thresholds.

The panel review is guided by a 'panel chairperson' (normally a FCH2 JU official) who must ensure fair and equal treatment of the proposals. A rapporteur (who may also be the chair) may be appointed to draft the panel's advice

As part of the panel deliberations, the FCH2 JU may organise **hearings with the applicants** to:

- clarify the proposals and help the panel establish their final assessment and scores or
- improve the experts' understanding of the proposal.

The call documents will indicate if hearings will be organised.

Invitations to hearings are sent only to the coordinators of proposals with consensus scores above the individual and overall thresholds and, in some cases, also to those whose proposals passed the individual thresholds, but fell short of the overall threshold.

Hearings may not be used to modify proposals.

You may only provide explanations and clarifications in response to questions submitted to you in advance.

 You may choose not to attend the hearing and to reply only in writing.

The panel may invite additional experts to clarify particular issues requiring specific expertise.

These experts may not take position on the proposal as a whole.

Hearings are usually held in Brussels, but may also be conducted by a written procedure, via telephone, or by video-conference.

The '**panel report**' includes the '**evaluation summary report (ESR)**' for each proposal (based on the

consensus report, including comments and scores, and taking into account the panel's deliberations and any new scores or comments considered necessary), with explanations and a list of proposals passing all thresholds, along with a final score, (**'panel ranked list'**) and, where necessary, the panel's recommendations for priority order in the event of equal scores, using the procedure set out in the annual work plan (or General Annexes to the work plan).

II.2.3 FCH2 JU ranked list — Reserve list — Information on the outcome of the evaluation

Rules:

X Art 128(2) FR
X Art 204(4,5) RAP
X Art 15(6), 16, 20 RfP

FCH2 JU ranked list

We will rank the proposals that passed the thresholds according to the results of the evaluation by the experts.

Award of the grants will be made on the basis of this ranking, and the available budget.

Information on the outcome of the evaluation — Rejection of proposals that are not on the list

If your proposal is successfully evaluated, we will send an '**evaluation information letter**' to the proposal coordinator, to inform you of the results of the evaluation and to invite you to take part in the grant agreement preparation phase.

If your proposal has not been retained on the ranked list, we will send the coordinator a **proposal rejection letter**, together with the reasons why and how to appeal.

Reserve list

We may keep a number of proposals in reserve in case proposals are withdrawn, excluded or extra funding becomes available.

If your proposal is put on a reserve list, we will inform the coordinator and let him/her know of any subsequent change.

II.3 Grant preparation

Rules:
 X Art 16 H2020 FP Reg
 X Art 13(2,3), 14 RfP

II.3.1 Ethics pre-screening and ethics review

Summary

This section explains how and why the Commission/FCH2 JU makes an:

- ethics pre-screening and if necessary an:
- ethics screening
- ethics assessment

Key points

- We will check if your proposal **complies with ethical principles** (including research integrity).

The ethics review has **2 stages**:

Stage 1— Ethics screening

Stage 2 — Ethics assessment

Proposals raising serious ethical issues must undergo an ethics assessment.

⚠ For more information on ethics, see also the [H2020 Online Manual on the Participant Portal](#)

In parallel to the evaluation, we will check if your proposal complies with ethical principles and relevant legislation.

Although the main focus is on the ethical dimension (e.g. ethics, human rights and protection of human beings, animal protection and welfare, data protection and privacy, environmental protection, malevolent use of research results), we may also look at 'research integrity' issues (e.g. fabrication, falsification or plagiarism, including misrepresenting credentials and authorship improprieties).

⚠ Proposals that contravene ethical principles may be excluded at any time.

All proposals considered for funding will go through an ethics review process made of one or more consecutive steps depending on whether or not ethical issues are confirmed, whether they are adequately addressed as well as their severity and complexity.

If so, we will carry out an ethics review with the help of independent experts.

The ethics review has two stages:

Stage 1 — Ethics screening, starting with the pre-screening (on the basis of your 'ethics self-assessment') to see if it raises 'ethical issues' and whether they are adequately handled.

Stage 2 — Ethics assessment; for proposals raising serious ethical issues (e.g. severe intervention on humans, lack of appropriate ethics framework in the country where the research will be conducted, etc.) a more detailed analysis is made.

It is normally started during the evaluation or soon after and culminates in one or more **ethics reports** (one for the ethics screening and one for the ethics assessment, if necessary).

These ethics reports may:

- grant **ethics clearance**;
 - grant **conditional ethics clearance** subject to 'ethics requirements' to be included in the grant agreement, *e.g.*:
 - *regular reporting*;
 - *appointing an independent ethics advisor or board*;
 - *an ethics check or audit*;
 - *submission of further information*;
 - recommend an **ethics assessment** (as a conclusion of the screening), or
 - **refuse** ethics clearance.
- ⚠ During an ethics assessment, the experts may request a **second ethics assessment**, if they consider that the elements submitted do not allow them to provide an opinion.

Information on the outcome of the ethics review — Rejection of projects where clearance is refused

If the report is **positive** (clearance or conditional clearance), it will be sent to your coordinator.

If the report is **negative**, your coordinator will receive a **letter** (together with the report), giving the reasons and explaining how to appeal.

II.3.2 Security scrutiny

Summary

This section explains how and why the Commission/FCH2 JU makes a:

- security scrutiny

Key points

- If your project concerns security-related research and deals with information that is 'EU-classified' (or that should be classified), we will check how you propose to deal with information.

 The scrutiny check is not a fully-flagged security check on all potentially security-relevant aspects of a project.

It is limited to identifying actions that involve security-sensitive information and classifying them and their deliverables ('classified actions' and 'classified deliverables').

The security scrutiny does not concern other 'security issues' or 'activities involving dual-use goods or dangerous materials and substances'.

When do we make a security screening?

Your project will be subject to security screening if:

- you declare in the proposal submission form that it is 'security-sensitive', i.e. concerns EU-classified information;
- the topic is flagged in the work plan as potentially resulting in security-sensitive projects;
- the evaluators or the Commission/FCH2 JU detect or suspect that:
 - classified information is, or may be, used as background and/or
 - it is planned that some results will be classified.

Documents and information to be provided

Unless you have already included them in your proposal, we will contact you to request the following:

- a 'Security Aspect Letter (SAL)' and 'Security Classification Guide (SCG)' (for further explanation, please refer to the [glossary](#) on the Participants Portal), covering
 - the level of classification of background information (and the formal written authorisation by the competent security authorities to use this information);
 - the classified results (including which participant will have access to what information).
 - a copy of the 'Facility Security Clearances (FSC)' (or of the FSC request).
-  The validity of the FSC may be checked by the Commission Security Directorate through the appropriate formal channel with the national security authorities (NSAs) involved.

Security screening

The '**security scrutiny committee**' (some members of which will be from the same country as you) will check:

- the level of sensitivity of your proposal and
- that you have properly addressed all the security aspects.

This committee will give a recommendation on the level of **classification** that is necessary.

On the basis of this recommendation, we will decide whether or not to 'classify' the action (and/or certain deliverables).

If classification is required, your grant agreement will be made subject to certain conditions ('security requirements'). The action will be a classified action⁴ (and will be EU-classified at the level of the highest classification of the information used/produced by the action as indicated in the 'security aspects letter (SAL)' and 'security classification guide (SCG)'⁵) that will be annexed to your grant agreement;

- ⚠ We will refuse funding if the proposal is too sensitive to be financed because you do not have the appropriate experience, skills or permissions to guarantee security of the information.

Information on the outcome of the security scrutiny — Rejection of projects

If we refuse funding, will send your coordinator a **proposal rejection letter**, together with the reasons why and how to appeal.

- ⚠ If the reasons for rejection are themselves 'EU classified', they may not be given in the rejection letter.

⁴ Treatment of confidential data is governed by the relevant European Union and Euratom legislation, including the Institutions' internal rules such as Commission Decision n^o2001/844/EC, ECSC, Euratom.

⁵ See Section 27 of Decision 2001/844/EC, ECSC, Euratom amending the Commission's internal Rules of Procedure (OJ L 317, 3.12.2001, p. 1-55)

http://eur-lex.europa.eu/Result.do?T1=V4&T2=2001&T3=844&RechTYpe=RECH_naturel&Submit=Search.

II.4 How to file a complaint on the evaluation

If you consider that we unduly rejected your proposal, the coordinator may file a **complaint** via the Participant Portal ('formal notifications box').

If the complaint is justified, we will continue to evaluate the proposal and inform the coordinator.

If the complaint is not justified, we will inform the coordinator, together with the reasons why.

For specific complaints concerning the **evaluation of your proposal** (see section II.2), the coordinator may — within **30 days** of receiving the proposal rejection letter — file a **request for an evaluation review** via the Participant Portal, using the on-line forms provided.

 The review covers only the procedural aspects of the evaluation, not the merits of the proposal.

If the complaint is justified, we will arrange for a re-evaluation and inform the coordinator.

If the complaint is not justified, we will inform the coordinator, together with the reasons why.